# City of Chipley, Florida FINANCIAL STATEMENTS

For the Year Ended September 30, 2016



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### **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and Members of the City Council City of Chipley, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the Natural Gas proprietary fund of the City of Chipley, Florida (the "City"), as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the Natural Gas proprietary fund of the City as of September 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund and Chipley Redevelopment Agency for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 10, post-employment benefits plan schedule of funding progress on page 53, and required supplementary information for the Florida Retirement System Pension Plan and the Health Insurance Subsidy Program on pages 54 through 57 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2017, on our consideration of the City of Chipley, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Chipley, Florida's internal control over financial reporting and compliance.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Certified Public Accountants Enterprise, Alabama June 26, 2017

The City of Chipley's management's discussion and analysis (MD&A) is designed to assist the reader in the focusing on significant financial issues, provide an overview of the City's financial activity, identify changes in the City's financial position (its ability to address the next and subsequent year challenges), identify any material deviations from the financial plan (the approved budget), and identify fund issues or concerns.

Since the Management Discussion and Analysis is designed to present an overview of the City's current year's activities, resulting changes and currently known facts as well as the financial activities for the two fiscal years ended September 30, 2015 and September 30, 2016 please read in conjunction with the City's financial statements (beginning on page 10).

## **City Highlights**

- The City was awarded a \$1,500,000 Statewide Surface Water Restoration and Wastewater Project Grant by the Florida Department of Environmental Protection during a prior fiscal year. The funds are being used toward the design and construction of a drinking water well, drinking water elevated tank, drinking water line extension, wastewater line extension and wastewater lift station. This project continued during this fiscal year with a scheduled completion date of June 2018.
- The City was awarded a \$440,000 Water Supply Development Community Assistance Grant by the Northwest Florida Water Management District during a prior fiscal year. The funds are being used toward the design and construction of a drinking water well and drinking water line extension. This project continued during this fiscal year with a scheduled completion date of September 2017.
- The City was awarded a \$1,340,534 Petroleum Restoration Program Grant by the Florida Department of Environmental Protection during a prior fiscal year. The funds are being used toward the design and construction of a drinking water well. This project continued during this fiscal year with a scheduled completion date of March 2018.
- The City was awarded a \$407,682 Small County Outreach Program (SCOP) and Rural Areas
  of Opportunity (RAO) Grant by the Florida Department of Transportation. The funds are
  being used toward the design, construction and construction engineer inspection (CEI)
  services for the 5<sup>th</sup> Street Resurfacing and Drainage Improvements Phase I Project. This
  project continued during this fiscal year with a scheduled completion date of August 2017.
- The City was awarded a \$2,350,000 Capitalization Loan/Grant for State Revolving Funds by the Florida Department of Environmental Protection. The funds are being used toward the planning and land acquisition for wastewater treatment and disposal.
- The City was awarded a \$50,000 Florida Recreation Development Assistance Grant by the Florida Department of Environmental Protection. The funds are being used toward the construction of Pals Park Phase VI Improvements and Renovations. This project continued during this fiscal year with a scheduled completion date of April 2018.
- The City was awarded a \$50,000 Florida Recreation Development Assistance Grant by the Florida Department of Environmental Protection. The funds are being used toward the construction of Pals Park Phase VII Improvements and Renovations. This project continued during this fiscal year with a scheduled completion date of April 2018.

- The City was awarded a \$31,481 Local Agency Program Highway Planning and Construction Grant by the Florida Department of Transportation. The funds are being used toward the design of 5<sup>th</sup> Street Drainage Improvements. This project continued during this fiscal year with a scheduled completion date of September 2017.
- The City was awarded a \$25,000 Division of Community Development Technical Assistance Grant by the Florida Department of Economic Opportunity. The funds are being used to update the Community Redevelopment Plan for the Community Redevelopment Agency (CRA). This project continued during this fiscal year with a scheduled completion date of June 2017.
- The City is currently working on an update to the City Comprehensive Plan in an amount of \$30,000. This project continued during this fiscal year with a scheduled completion date of September 2017.

#### **Overview of the Financial Statements**

This annual report consists of the MD&A, the basic financial statements and the notes to the financial statements. The basic financial statements include two kinds of statements that present different views of the City:

- 1. Government-Wide Financial Statements (Reporting the City as a whole)
- 2. Fund Financial Statements (Reporting the City's major funds)

The government-wide and the fund financial statements categorize primary activities as either governmental or business-type. The City's police and fire protection, parks and recreation, public works and general administrative services are classified as governmental activities. The City's water, sewer, natural gas and sanitation services are classified as business-type activities.

#### **Government-Wide Financial Statements**

The government-wide financial statements focus on both long-term and short-term information about the City's overall financial status in a manner similar to those of a private-sector business. The statements include a Statement of Net Position and a Statement of Activities.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are presented on a consolidated basis and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Over time, increases or decreases in the City's net assets are an indicator of whether its financial health is improving or deteriorating.

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions and business-type activities. The functions are also supported by general government revenues. The Statement of Activities reduces gross expenses by related program revenues, operating and capital grants.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over the resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental and proprietary. Traditional users of governmental financial statements will find the fund financial statements' presentation more familiar.

### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the governmental-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, readers may better understand the long-term impact of the City's near-term financing decisions.

The City maintains two major governmental funds and information on these two funds is presented in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances.

The City adopts an annual appropriated budget for its General Fund. Budgetary comparison statements have been provided for this fund to demonstrate compliance with the budget and are presented as part of the fund financial statements on pages 17 and 18. The governmental fund financial statements can be found on pages 13 - 16.

### **Proprietary Funds**

The City maintains three major enterprise funds which are proprietary fund types. Enterprise funds are used to report the same functions presented as business-type activities in the governmental-wide financial statements. The City uses enterprise funds to account for its water, sewer and sanitation. The proprietary fund statement provides the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements can be found on pages 19-22.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. They can be found beginning on page 23.

# **Government-Wide Financial Analysis**

This section is used to present condensed financial information from the government-wide statements that compares the current year to the prior year.

# **Statement of Net Position**

The following schedule reflects the condensed Statement of Net Position as of September 30, 2016 and 2015:

	<b>Governmental Activities</b>					
	2016			2015	Change	
Assets						
Current and other assets	\$	3,076,794	\$	3,103,916	\$	(27,122)
Capital assets, net		4,963,937		5,071,309		(107,372)
Total assets		8,040,731		8,175,225		(134,494)
Deferred Outflows of Resources		1 002 170		F22 FF2		F70 C27
Deferred outflows related to pension liability		1,093,179		522,552		570,627
Liabilities						
Current liabilities		245,431		297,189		(51,758)
Noncurrent liabilities		3,135,351		2,353,430		781,921
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Total liabilities		3,380,782		2,650,619		730,163
Deferred Inflows of Resources						
Unavailable revenue - occupational licenses		56,227		41,387		14,840
Deferred inflows related to pensions		323,744		464,864		(141,120)
Total deferred inflows of resources		379,971		506,251		(126,280)
Net Position						
Net investment in capital assets		4,188,425		4,271,488		(83,063)
Restricted		1,457,643		1,428,142		29,501
Unrestricted		(272,911)		(158,723)		(114,188)
			_		,	
Total net position	\$	5,373,157	\$	5,540,907	\$	(167,750)

	Business-type Activities					
		2016	2015 Ch		Change	
Assets						
Current and other assets	\$	1,469,485	\$	1,557,328	\$	(87,843)
	Ą		Ą	• •	Ş	
Capital assets, net		37,017,305		37,736,732		(719,427)
Total assets		38,486,790		39,294,060		(807,270)
Deferred Outflows of Resources						
Deferred outflows related to pension liability		514,783		254,230		260,553
Liabilities						
Current liabilities		444,641		354,227		90,414
Noncurrent liabilities		3,939,397		3,622,100		317,297
Total liabilities		4,384,038		3,976,327		407,711
Deferred Inflows of Resources						
Deferred inflows related to pensions		161,728		226,164		(64,436)
Net Position						
Net investment in capital assets		34,288,135		34,887,723		(599,588)
Restricted		369,210		297,312		71,898
Unrestricted		(201,538)		160,764		(362,302)
Total net position	\$	34,455,807	\$	35,345,799	\$	(889,992)

Net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities at the close of the fiscal year by \$5.4 million for governmental activities and \$34.5 million for business-type activities.

The largest component (\$38.5 million) of the City's net assets as of September 30, 2016, reflects its investment in capital assets (i.e. land, infrastructure, buildings, equipment and others), less any related debt outstanding to acquire or construct the assets. The city uses these capital assets to provide services to the citizens and businesses in the City. Restricted net assets are the next largest component, totaling \$1.8 million as of September 30, 2016. Restricted net assets represent resources that are subject to external restrictions.

### **Statement of Activities**

The following schedule summarizes revenues and expenses comparing the current year to the prior year, as derived from the government-wide Statement of Activities. Increases and decreases in net position measure whether the City's financial position is improving or deteriorating. During the fiscal year, the net positions of the governmental activities decreased \$168 thousand, or greater than 3.0 percent, and the net position of the business-type activities decreased by \$890 thousand, or greater than 2.5 percent. The governmental and business-type activities decrease in net position of \$1,057,742 was due primarily to an increase in the net pension liability of \$1,199,879.

	Governmental Activities					
For the years ended September 30,		2016		2015		Change
Revenues						
Program revenues						
Charges for services	\$	127,626	\$	120,133	\$	7,493
Operating grants and contributions	•	868,843	·	978,049	•	(109,206)
Capital grants and contributions		97,347		79,247		18,100
General revenues						
Taxes		1,735,350		1,742,273		(6,923)
Investment Earnings		11,052		6,236		4,816
Other		180,132		128,832		51,300
Total revenues		3,020,350		3,054,770		(34,420)
Expenses						
Governmental Activities						
General Government		854,280		992,734		(138,454)
Public Safety		1,189,919		1,106,925		82,994
Public Works		658,511		496,148		162,363
Cemetery and Grounds		221,903		176,974		44,929
Culture and Recreation		225,766		195,633		30,133
Interest		37,721		39,252		(1,531)
Total expenses		3,188,100		3,007,666		180,434
Excess revenues over (under) expenses		(167,750)		47,104		(120,646)
Net Position - beginning		5,540,907		6,648,008		(1,107,101)
Restatement of net position		-		(1,154,205)		1,154,205
Net Position - beginning, as restated		5,540,907		5,493,803		47,104
Net Position - ending	\$	5,373,157	\$	5,540,907	\$	(167,750)
		Bu	sine	ss-type Activiti	es	
For the years ended September 30,		2016		2015		Change
Revenues						
Program revenues						
Charges for services	\$	2,765,773	\$	2,754,823	\$	10,950
Capital grants and contributions	•	281,488	,	4,251,152	,	(3,969,664)
General revenues		- ,		, - , - –		( ,,,
Investment Earnings		4,205		3,449		756
Debt forgiveness		-		816,932		(816,932)
Other		83,578		69,020		14,558
Total revenues	\$	3,135,044	\$	7,895,376	\$	(4,760,332)

	Business-type Activities					
For the years ended September 30,		2016		2015		Change
Expenses						
Business-type activities						
Water	\$	763,779	\$	699,980	\$	63,799
Sewer		2,188,952		2,172,807		16,145
Sanitation		685,739		675,308		10,431
Natural Gas		386,566		398,333		(11,767)
Total expenses		4,025,036		3,946,428		78,608
Excess revenues over (under) expenses		(889,992)		3,948,948		(4,838,940)
Net Position - beginning		35,345,799		31,958,390		3,387,409
Restatement of net position (note 12)		-		(561,539)		561,539
Net Position - beginning, as restated		35,345,799		31,396,851		3,948,948
Net Position - ending	\$	34,455,807	\$	35,345,799	\$	(889,992)

## **Individual Fund Analysis**

This section provides analysis of the balances and transactions of individual funds. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The general fund, a major governmental fund, is the general operating fund of the City. All general tax revenue and other receipts that are not required either legally or by generally accepted accounting principles to be accounted for in other funds are accounted for in the general fund. As of the end of the fiscal year 2016, the City's general fund reported a fund balance of \$2,084,253. The restricted portion of this fund balance is \$993,955, the committed portion is \$57,856, the assigned portion is \$15,293 and the unassigned portion is \$1,017,149.

The community redevelopment agency fund is reported as a major governmental fund. The community redevelopment agency is a separate legal entity, but it is required to be included in the City's reporting because of the significance of the financial relationships with the City. As of the end of the fiscal year 2016, the community redevelopment agency fund reported a nonspendable balance of \$61,966 and a restricted fund balance of \$324,663.

As of the end of the fiscal year 2016, the City's other governmental funds (non-major funds) reported a restricted fund balance of \$70,465 and a committed fund balance of \$11,520.

## **General Fund Budgetary Variances**

Over the course of the year, the City Council revised the City budget. These budget amendments represent increases in appropriations to prevent budget overruns. The reasons for significant changes to the budget are for projects, which are funded with grant proceeds or in some cases, with loan proceeds.

## **Capital Asset and Long-Term Debt**

During fiscal year 2016, the City invested \$718,549 in capital assets and reduced total debt by \$121,231. Approximately \$366,408 capital expenditures were funded with federal and state government grants.

Additional information about the City's capital assets and debt activity can be obtained in Notes 6 and 7 of the City's notes to the financial statements.

## **Next Year's Budgets and Rates**

The City's general fund is expected to continue as it has, with no additional revenues being expected at this time.

The City's business-type activities are expected to continue as they have with only an annual Consumer Price Index (CPI) increase in rates.

## **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City of Chipley, Post Office Box 1007, Chipley, Florida 32428.

# City of Chipley Statement of Net Position September 30, 2016

	Primary Government					
	Go	vernmental	Βu	ısiness-type		
		Activities		Activities		Total
Assets						
Cash and cash equivalents	\$	1,548,484	\$	481,388	\$	2,029,872
Investments		6,308		-		6,308
Receivables, net		245,324		306,303		551,627
Due from other governments		26,770		401,904		428,674
Internal balances		366,500		(366,500)		-
Restricted cash		658,171		398,555		1,056,726
Restricted investments		-		207,835		207,835
Land held for resale		225,237		-		225,237
Deposits on land		-		40,000		40,000
Capital assets, not being depreciated		1,001,217		1,154,138		2,155,355
Capital assets being depreciated, net		3,962,720		35,863,167		39,825,887
Total assets		8,040,731		38,486,790		46,527,521
Deferred Outflows of Resources		2,0 12,102				,
Deferred outflows of Resources  Deferred outflows related to pension liability		1,093,179		514,783		1,607,962
Liabilities		2,033,273		32 .,,, 65		
Accounts payable		102,701		184,737		287,438
Accrued payroll liabilities		48,943		28,583		77,526
Other liabilities				2,139		2,139
Payable from restricted assets				2,133		2,133
Accrued interest		2,968		10,086		13,054
Customer deposits		2,300		219,096		219,096
Long-term liabilities				213,030		213,030
Net pension liability		1,973,511		935,506		2,909,017
Other post-employment benefit liability		23,051		4,784		27,835
Portion due or payable within one year		23,031		1,701		27,033
Compensated absences		90,819		40,782		131,601
Notes payable		50,015		77,492		77,492
Bonds payable		17,182		102,700		119,882
Portion due or payable after one year		17,102		102,700		113,002
Compensated absences		363,277		189,155		552,432
Notes payable		-		537,378		537,378
Bonds payable		758,330		2,051,600		2,809,930
Total liabilities		3,380,782		4,384,038		7,764,820
Deferred Inflows of Resources		3,000,102		.,00 .,000		7,70 ,,020
Unavailable revenue - occupational						
licenses		56,227		_		56,227
Deferred inflows related to pensions		323,744		161,728		485,472
Total deferred inflows of resources		379,971		161,728		541,699
		379,971		101,728		341,033
Net Position		A 100 ADE		24 200 125		20 476 EGO
Net investment in capital assets		4,188,425 1,457,643		34,288,135 369,210		38,476,560 1,826,853
Restricted		1,457,643		(201,538)		
Unrestricted	<u> </u>	(272,911)			<u> </u>	(474,449)
Total net position	\$	5,373,157	\$	34,455,807	Ş	39,828,964

# City of Chipley Statement of Activities For the Year Ended September 30, 2016

						Program
					C	perating
			C	harges for	G	rants and
Functions/Programs	E	xpenses		Services	Cor	ntributions
Primary Government						
Governmental Activities:						
General government	\$	854,280	\$	45,780	\$	516,299
Public safety		1,189,919		34,821		199,235
Public works		658,511		-		139,174
Cemetery and grounds		221,903		10,400		-
Culture and recreation		225,766		36,625		14,135
Interest		37,721		-		_
Total governmental activities		3,188,100		127,626		868,843
Business-type Activities:						
Water		763,779		627,526		-
Sewer		2,188,952		1,155,662		-
Sanitation		685,739		690,935		-
Natural gas		386,566		291,650		
Total business-type activities		4,025,036		2,765,773		
Total primary government	\$	7,213,136	\$	2,893,399	\$	868,843

## **General Revenues**

Taxes:

Ad valorem tax

Sales taxes

Utility taxes

Other taxes

Investment earnings

Miscellaneous

Rental income

Total general revenues

Change in net position

**Net Position** - beginning

**Net Position** - ending

# Net (Expense) Revenue and Changes in Net Position

Reve	nues	Primary Government						
Cap	oital Grants				-			
•	and							
Cor	ntributions	4	Activities		siness-type Activities		Total	
\$	84,920	\$	(207,281)	\$	_	\$	(207,281)	
•	-	•	(955,863)		_	•	(955,863)	
	-		(519,337)		_		(519,337)	
	_		(211,503)		_		(211,503)	
	12,427		(162,579)		-		(162,579)	
			(37,721)				(37,721)	
	97,347		(2,094,284)		-		(2,094,284)	
							_	
	245,781		_		109,528		109,528	
	35,707				(997,583)		(997,583)	
	-		-	- 5,196			5,196	
			-		(94,916)		(94,916)	
	281,488		-		(977,775)		(977,775)	
\$	378,835		(2,094,284)		(977,775)		(3,072,059)	
			951,037		-		951,037	
			123,581		-		123,581	
			596,482		_		596,482	
			64,250		_		64,250	
			11,052		4,205		15,257	
			56,132 83,578		83,578		139,710	
			124,000		-		124,000	
			1,926,534		87,783		2,014,317	
			(167,750)		(889,992)		(1,057,742)	
			5,540,907		35,345,799		40,886,706	
		\$	5,373,157	\$	34,455,807	\$	39,828,964	

# City of Chipley Balance Sheet – Governmental Funds For the Year Ended September 30, 2016

				Community
			Re	development
	Ge	neral Fund		Agency
Assets			_	
Cash and cash equivalents	\$	1,536,964	\$	-
Investments		6,308		-
Receivables, net		170,510		74,814
Due from other governments		26,770		-
Interfund receivables		366,500		-
Restricted cash		269,291		318,415
Total assets	\$	2,376,343	\$	393,229
Liabilities, Deferred Inflows of Resources and Fund B	alances			
Liabilities				
Accounts payable	\$	96,101	\$	6,600
Accrued payroll liabilities		139,762		-
Total liabilities		235,863		6,600
Deferred inflows of resources				
Unavailable revenue - occupational license		56,227		-
Fund balances				
Nonspendable		-		61,966
Restricted		993,955		324,663
Committed		57,856		-
Assigned		15,293		-
Unassigned		1,017,149		
Total fund balances		2,084,253		386,629
Total liabilities, deferred inflows of				
resources and fund balances	\$	2,376,343	\$	393,229
7030d1003 dild falla balalloc3	7	<b>-</b> ,5,0,575	7	555,225

Gove	Other rnmental Funds	Go	Total vernmental Funds
\$	11,520	\$	1,548,484
Ÿ	-	Y	6,308
	_		245,324
	_		26,770
	-		366,500
	70,465		658,171
	,		-, -
\$	81,985	\$	2,851,557
\$	-	\$	102,701
	-		139,762
	-		242,463
			56 227
			56,227
	_		61,966
	70,465		1,389,083
	11,520		69,376
	-		15,293
			1,017,149
	81,985		2,552,867
\$	81,985	\$	2,851,557

# City of Chipley Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2016

Differences in amounts reported for governmental activities in the Statement of Net Position:

Total fund balance - governmental funds	\$ 2,552,867
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the governmental funds.	4,963,937
Certain assets held for resale are not current financial resources and therefore are not reported in the governmental funds.	225,237
Deferred inflows and outflows related to pension represent an acquisition or consumption of net position, respectively, that applies to a future period and, therefore, are not reported as liabilities or assets in the governmental funds.  Deferred outflows related to pension	1,093,179
Deferred inflows related to pension	(323,744)
Compensated absences are not due and payable in the current period and therefore are not reported in the governmental funds.	(363,277)
Long-term liabilities, including bonds, notes and leases payable and net pension liability, are not due and payable in the current period and therefore are not reported as liabilities in the governmental funds. Interest on long-term debt is not accrued in governmental funds but is recognized when the expenditure is due. These balances consist of:	
Accrued interest on debt	(2,968)
Bonds, notes and leases payable	(775,512)
Net pension liability	(1,973,511)
Net other post-employment benefit liability	(23,051)
Net position of governmental activities in the Statement of Net Position	\$ 5,373,157

# City of Chipley Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended September 30, 2016

Commu	ınity
Redevelo	pment

			Redevelopment
	G	eneral Fund	Agency
Revenues			
Taxes	\$	2,131,988	\$ -
Licenses and permits		43,326	-
Intergovernmental		282,955	149,170
Charges for services		36,625	-
Fines, forfeitures and penalties		17,928	-
Investment earnings		7,674	3,372
Rental income		124,000	-
Miscellaneous		206,160	-
Total revenues		2,850,656	152,542
Expenditures			
General government		636,199	142,511
Public safety		1,051,693	-
Public works		698,106	-
Cemetery and grounds		213,513	-
Culture and recreation		191,998	-
Debt Service			
Principal		-	-
Interest		-	-
Total expenditures		2,791,509	142,511
Excess (Deficiency) of Revenues			
Over (Under) Expenditures		59,147	10,031
Other Financing Sources (Uses)			
Transfers in		-	-
Transfers out		(22,439)	-
Total other financing sources (uses)		(22,439)	
Net change in fund balances		36,708	10,031
Fund Balances - Beginning		2,047,545	376,598
Fund Balances - Ending	\$	2,084,253	\$ 386,629
		<u> </u>	

Other Governmental Funds	Total Governmental Funds
\$ -	\$ 2,131,988
-	43,326
-	432,125
-	36,625
-	17,928
5	11,051
- 17147	124,000
17,147	223,307
17,152	3,020,350
-	778,710
14,504	1,066,197
-	698,106
-	213,513
-	191,998
24,309	24,309
37,721	37,721
76,534	3,010,554
(59,382)	9,796
22,439	22,439
	(22,439)
22,439	
(36,943)	9,796
118,928	2,543,071
\$ 81,985	\$ 2,552,867

# **City of Chipley**

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended September 30, 2016

Differences in amounts reported for governmental activities in the Statement of Activities:

Net change in fund balances - total governmental funds:	\$ 9,796
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation	
expense for the period.	173,881
Depreciation expense on governmental capital assets is included in the governmental activities in the Statement of Net Position.	(281,253)
Certain items reported as expenditures in governmental funds are allocable to future accounting periods and therefore are not reported as expenses in the Statement of Activities. These items include:	
Current year increase in pension expense	(112,003)
Current year increase in other post-employment benefit expense	(9,124)
Increases (decreases) in long-term debt and related items that are not financial resources (decrease) increase net position in the Statement of Net Position. These items include:	
Compensated absences	26,644
Governmental funds report debt proceeds as current financial resources. In contrast, the Statement of Activities treats such issuance of debt as a liability. Governmental funds report repayment of principal as an expenditure. In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities.	
Repayment of debt	24,309
Change in net position of governmental activities	\$ (167,750)

# City of Chipley Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual – General Fund For the Year Ended September 30, 2016

		Budgeted	Δπ	nounts		Actual	١	riance with Budget - Positive
	Original Final		Amounts		(Negative)			
_								
Revenues			_					(0.4.0=0)
Taxes	\$	2,194,488	\$	2,226,338	\$	2,131,988	\$	(94,350)
Licenses and permits		46,000		46,000		43,326		(2,674)
Intergovernmental		374,081		758,475		282,955		(475,520)
Charges for services		25,000		25,000		36,625		11,625
Fines and forfeitures		21,900		32,960		17,928		(15,032)
Investment earnings		4,000		4,000		7,674		3,674
Rental income		124,000		124,000		124,000		-
Miscellaneous		192,180		231,748		206,160		(25,588)
Total revenues		2,981,649		3,448,521		2,850,656		(597,865)
Expenditures								
General government		700,389		719,431		636,199		83,232
Public safety		1,045,161		1,087,499		1,051,693		35,806
Public works		846,804		1,157,513		698,106		459,407
Cemetary and grounds		215,850		215,850		213,513		2,337
Culture and recreation		186,400		298,050		191,998		106,052
Total expenditures		2,994,604		3,478,343		2,791,509		686,834
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(12,955)		(29,822)		59,147		88,969
Other Financing Sources (Uses)								
Transfers in		103,750		110,172		-		(110,172)
Transfers out		(155,046)		(155,046)		(22,439)		132,607
Total other financing sources								
(uses)		(51,296)		(44,874)		(22,439)		22,435
Net change in fund balances		(64,251)		(74,696)		36,708		111,404
Fund Balances - beginning		2,047,545		2,047,545		2,047,545		
Fund Balances - ending	\$	1,983,294	\$	1,972,849	\$	2,084,253	\$	111,404

City of Chipley
Statement of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual – Community Redevelopment Agency
For the Year Ended September 30, 2016

	Budgeted	lΔm	ounts	Actual	В	ance with udget - ositive
	 Driginal	AIII	Final	Amounts		egative)
Revenues					•	
Intergovernmental	\$ 149,172	\$	149,172	\$ 149,170	\$	(2)
Investment earnings	3,000		4,200	3,372		(828)
Total revenues	152,172		153,372	152,542		(830)
Expenditures	07.031		142 021	142 514		(400)
General government	87,921		142,021	142,511		(490)
Excess (Deficiency) of Revenues Over (Under) Expenditures	64,251		11,351	10,031		(1,320)
Fund Balances - beginning	376,598		376,598	376,598		_
Fund Balances - ending	\$ 440,849	\$	387,949	\$ 386,629	\$	(1,320)

# City of Chipley Statement of Net Position – Proprietary Funds September 30, 2016

				Business-Type
		Water		Sewer
Assets				
Current assets				
Cash and cash equivalents	\$	2,220	\$	3,461
Accounts receivable, net		72,879		128,679
Due from other governmentals		323,648		78,256
Restricted assets:				
Cash and cash equivalents		131,000		206,466
Investments				207,835
Total current assets		529,747		624,697
Non-current assets				
Deposits on land		-		40,000
Land and construction in progress		377,034		762,254
Capital assets, net of depreciation		3,202,694		32,324,685
Total non-current assets		3,579,728		33,126,939
Total assets		4,109,475		33,751,636
Deferred Outflows of Resources		•		· · ·
Deferred outflows related to pensions		173,945		237,479
Liabilities		•		· · · · · · · · · · · · · · · · · · ·
Current liabilities				
Accounts payable		100,273		83,221
Accrued payroll liabilities		9,472		12,696
Other accrued liabilities		-		-
Interfund payables		227,000		139,500
Total current liabilities		336,745		235,417
Current liabilities payable from restricted assets		,		· · · · · · · · · · · · · · · · · · ·
Accrued interest		1,033		8,767
Notes payable, current portion		25,393		28,338
Bonds payable, current portion		2,000		100,700
Total current liabilities payable from				·
restricted assets		28,426		137,805
Noncurrent liabilities				207,000
Compensated absences		91,202		68,698
Customer deposits		71,092		89,300
Net pension liability		316,652		430,928
Notes payable		18,319		503,257
Other post-employment benefit liability		1,609		1,845
Bonds payable		109,900		1,941,700
Total noncurrent liabilities		608,774		3,035,728
Total liabilities		973,945		3,408,950
Deferred Inflows of Resources		373,343		3,400,330
Deferred inflows of Resources  Deferred inflows related to pensions		55,465		73,647
Net Position		55,405		, 5,047
Net investment in capital assets		3,424,116		30,552,944
Restricted		58,859		310,351
Unrestricted (deficit)		(228,965)		(356,777)
Total net position	\$	3,254,010	\$	30,506,518
τοιαι πει μοσπίστι	٧	3,434,010	ڔ	30,300,316

# **Activities**

	Sanitation	Natural Gas	Total
\$	466,023	\$ 9,684	\$ 481,388
	77,447	27,298	306,303
	-	-	401,904
	32,083	29,006	398,555
	-	-	207,835
	575,553	65,988	1,795,985
			40,000
	10,350	4,500	40,000 1,154,138
	115,238	220,550	35,863,167
	125,588	225,050	37,057,305
	701,141	291,038	38,853,290
	701,141	231,038	38,833,230
	41,549	61,810	514,783
	299	944	184,737
	2,427	3,988	28,583
	-	2,139	2,139
	-	-	366,500
	2,726	7,071	581,959
	286	_	10,086
	32,103	-	85,834
	-	-	102,700
	32,389	-	198,620
	23,366	46,671	229,937
	32,413	26,291	219,096
	75,582	112,344	935,506
	7,460	-	529,036
	448	882	4,784
	-	-	2,051,600
	139,269	186,188	3,969,959
-	174,384	193,259	4,750,538
	13,168	19,448	161,728
	86,025	225,050	34,288,135 369,210
	469,113	(84,909)	(201,538)
\$	555,138	\$ 140,141	\$ 34,455,807
<u> </u>		 ,	 , - > ,

# City of Chipley Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds For the Year Ended September 30, 2016

			Business-Type
		Water	Sewer
Operating Revenues			
Charges for services	\$	627,526 \$	1,155,662
Miscellaneous revenue	Ą	38,739	43,571
iviiscentarieous revenue		30,733	+3,371
Total operating revenues		666,265	1,199,233
Operating Expenses			
Salaries and benefits		386,324	474,546
Services and supplies		232,857	479,892
Other expenses		6,958	31,383
Depreciation		131,561	1,090,492
Total operating expenses		757,700	2,076,313
Operating Income (Loss)		(91,435)	(877,080)
Non-Operating Revenues (Expenses)			
Grant revenue		245,781	35,707
Interest income		3	1,265
Interest expense		(6,079)	(112,639)
Total non-operating revenues (expenses)		239,705	(75,667)
Income (Loss) Before Transfers		148,270	(952,747)
Total Net Position - beginning		3,105,740	31,459,265
Total Net Position - ending	\$	3,254,010 \$	30,506,518

# Activities

Sanitation	Natural Gas	Total
		_
\$ 690,935 \$	291,650	\$ 2,765,773
 -	1,268	83,578
500.00=		
 690,935	292,918	2,849,351
87,370	155,725	1,103,965
573,148	206,080	1,491,977
2,701	3,743	44,785
21,024	21,018	1,264,095
 684,243	386,566	3,904,822
 6,692	(93,648)	(1,055,471)
-	-	281,488
2,570	367	4,205
(1,496)	-	(120,214)
1,074	367	165,479
7,766	(93,281)	(889,992)
547,372	233,422	35,345,799
\$ 555,138 \$	140,141	\$ 34,455,807

# City of Chipley Statement of Cash Flows – Proprietary Funds For the Year Ended September 30, 2016

	 	Business-Type
	Water	Sewer
Cash Flows From Operating Activities		
Receipts from customers, users and others	\$ 583,526 \$	1,076,772
Payments to suppliers	(183,372)	(470,742)
Payments to employees	(259,599)	(338,629)
Net cash provided by (used in) operating activities	140,555	267,401
Cash Flows From Non-Capital Financing Activities		
Advances from other funds	131,000	96,250
Cash Flows From Capital and Related Financing Activities		
Grant revenue	6,678	-
Purchases and construction of capital assets	(251,501)	(240,339)
Principal paid on capital debt	(18,989)	(122,289)
Interest paid on capital debt	(5,974)	(112,434)
Net cash used in capital and related financing		
activities	(269,786)	(475,062)
Cash Flows From Investing Activities		
Interest and dividends	3	1,265
Sale of investments	-	20,073
Net cash provided by investing activities	3	21,338
Net cash provided by investing activities	<u> </u>	21,336
Net increase (decrease) in cash and cash equivalents	1,772	(90,073)
Cash and Cash Equivalents - beginning	131,448	300,000
Cash and Cash Equivalents - ending	\$ 133,220 \$	209,927

# Activities

	Sanitation	Natural Gas	Total
\$	670,792 \$	263,076	•
	(550,329)	(174,194)	(1,378,637)
	(88,683)	(153,211)	(840,122)
	21 790	(64 320)	375,407
	31,780	(64,329)	373,407
	-	-	227,250
	_	_	6,678
	_	_	(491,840)
	(31,387)	_	(172,665)
	(1,313)	_	(119,721)
-	(1,515)		(113,721)
	(32,700)	-	(777,548)
	2,570	367	4,205
	-	-	20,073
			-,
	2,570	367	24,278
	1,650	(63,962)	(150,613)
	1,030	(03,302)	(130,013)
	496,456	102,652	1,030,556
\$	498,106 \$	38,690	\$ 879,943

<sup>-</sup>Continued-

# City of Chipley Statement of Cash Flows – Proprietary Funds (Continued) For the Year Ended September 30, 2016

			Business-Type
		Water	Sewer
Reconciliation of Operating Income (Loss) to			
Net Cash Provided by (Used In) Operating			
Activities			
Cash Provided by Operating Activities			
Operating income (loss)	\$	(91,435) \$	(877,080)
Adjustments to reconcile operating income			
(loss) to net cash provided by (used in)			
operating activities:			
Depreciation		131,561	1,090,492
Changes in operating assets and liabilities:			
Accounts receivable		4,507	(2,539)
Deferred outflows related to pension		(87,323)	(121,044)
Accounts payable		75,622	37,992
Accrued payroll liabilities		(6,745)	(9,665)
Other accrued liabilities		-	-
Compensated absences		8,219	1,476
Pension liability		126,058	174,737
Other post-employment benefit liability		1,609	1,845
Deferred inflows related to pension		(21,595)	(29,935)
Customer deposits		77	1,122
Net cash provided by (used in) operating activities	\$	140,555 \$	267,401
Non-cash Financing Activities:			
Equipment acquired through issuance of long-term			
debt	ċ	24,000 6	44.463
uent	\$	24,999 \$	44,462

# **Activities**

	Sanitation	Natural Gas	Total
\$	6,692 \$	(93,648)	\$ (1,055,471)
	21,024	21,018	1,264,095
	286	2,462	4,716
	(20,928)	(31,259)	(260,554)
	36	(3,142)	110,508
	(2,085)	(3,241)	(21,736)
	-	496	496
	772	5,755	16,222
	30,212	45,123	376,130
	448	882	4,784
	(5,176)	(7,730)	(64,436)
	499	(1,045)	653
\$	31,780 \$	(64,329)	\$ 375,407
\$	23,365 \$	- -	\$ 92,826
<u> </u>	23,303 7	<u> </u>	7 52,020

# City of Chipley Notes to Financial Statements

# NOTE

- 1. Summary of Significant Accounting Policies
- 2. Stewardship, Compliance, and Accountability
- 3. Cash, Cash Equivalents and Investments
- 4. Receivables
- 5. Interfund Balances and Transfers
- 6. Capital Assets
- 7. Long-Term Debt
- 8. Employee Retirement Plan
- 9. Post-Employment Benefits Other Than Pension
- 10. Restricted Net Position
- 11. Supplemental Cash Flow Information
- 12. Major Supplier
- 13. Commitments and Contingencies
- 14. Risk Management and Litigation
- 15. Subsequent Events

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Chipley, Florida (the "City"), have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units in accordance with the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the City's basic financial statements.

## **Reporting Entity**

The City of Chipley, Florida (the "City"), located in Washington County, was incorporated in 1901 pursuant to 5077-1901 Laws of Florida. The City is a political subdivision of the State of Florida and operates under an elected City Council. The City provides police and fire protection, general government, recreation, and public works services to its residents. In addition, the City provides water, sewer, natural gas and sanitation services. The financial statements of the City include the funds required to account for those financial activities, which are related to the City and are controlled by or dependent upon the City's legislative body. The definition of the reporting entity, pursuant to Codification of Governmental Accounting and Financial Reporting Standards, Sections 2100 and 2600, is based primarily on the notion of financial accountability. A primary government is financially accountable for agencies that make up its legal entity. Is also financially accountable for a legally separate agency if their officials appoint a voting majority of that agency's governing body and either it is able to impose its will on that agency or there is a potential for the agency to provide specific financial benefits to, or to impose specific financial burdens on, the primary government.

As required by GAAP, these financial statements present the government and its component units, entities for which the government is considered financially accountable. Component units are reported as either blended or discretely presented. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. The City has two blended component units described below. Each blended component unit has a year-end of September 30. Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. The City has no discretely presented component units.

### **Related Organization**

Chipley Housing Authority (the "Authority") – This Authority was created by the City pursuant to Florida Statutes with commissioners of the Authority being appointed by the City Council. Operations are administered by the Authority and financed with Federal funds and rentals. Outstanding debt of the Authority is not an obligation of the City and the City does not exercise budgetary control. Based on these factors, the Authority is not included in the City's financial statements.

# City of Chipley Notes to Financial Statements

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **Blended Component Units**

Community Redevelopment Agency (the "Agency") – This Agency was created by the City pursuant to State Statutes with commissioners of the Agency being the City Council Members. During 1997, the City passed an ordinance establishing a separate board for the Agency. Operations are administered by the Council appointed board and are financed with city and county funds. The City includes the operations of the Agency in its annual budget for the General Fund. The Agency is reported as a governmental fund type.

Chipley Volunteer Fire Department (the "Department") – This is a nonprofit organization which is funded primarily by city funds and some public donations. Operations are administered by the Department. The City includes the operations of the Department in its annual budget for the General Fund. The Department is reported as a governmental fund type.

#### **Government-wide and Fund Financial Statements**

The basic financial statements consist of the government-wide financial statements and fund financial statements. Government-wide financial statements are comprised of the statement of net position and the statement of changes in net position which reports information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. Fiduciary funds of the government are eliminated from this presentation since these resources are not available for general government funding purposes. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues are classified into three categories: charges for services, operating grants and contributions, and capital grants and contributions. Charges for services refer to direct recovery from customers for services rendered. Grants and contributions refer to revenues restricted for specific programs whose use may be restricted further to operational or capital items. The general revenues section displays revenue collected that helps support all functions of government and contribute to the change in the net assets for the fiscal year. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The fund financial statements follow and report additional and detailed information about operations for major funds individually and nonmajor funds in the aggregate for governmental and fiduciary funds. A reconciliation is provided that converts the results of governmental fund accounting to the government-wide presentations.

# City of Chipley Notes to Financial Statements

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or within sixty days after year-end. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

In applying the susceptibility-to-accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues. In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and substantially irrevocable; i.e., revocable only for failure to comply with prescribed compliance requirements, such as with equal employment opportunity. These resources are reflected as revenues at the time of receipt or earlier if they meet the availability criterion.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water, Sewer, Sanitation and Natural Gas Departments are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's water and sewer functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The following are reported as major governmental funds:

**General Fund** – This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Community Redevelopment Agency** – This is a blended component unit of the City. It is a separate legal entity required to be included in the City's reporting entity because of the significance of their operating or financial relationships with the City.

The City reports the following major proprietary funds:

Water Fund – This fund accounts for all activity related to providing water services to its citizens.

**Sewer Fund** – This fund accounts for all activity related to providing sewer services to its citizens.

**Sanitation Fund** – This fund accounts for all activity related to providing sanitation services to its citizens.

## Cash and Cash Equivalents

Cash and cash equivalents represent cash on hand, demand deposits and short-term investments with an original maturity date within three months of the date acquired by the government.

#### Investments

The City's investments are limited to certificates of deposits stated at fair value as determined by amortized cost.

#### Receivables

Governmental Fund - The City considered all governmental fund receivables collectible and as such, no allowance for uncollectibles is reported.

*Proprietary Fund* - The City grants credit to its proprietary fund customers, substantially all of whom are local residents or businesses. Unbilled revenues are recognized at the end of each fiscal year and combined with accounts receivable for financial statement reporting. Unbilled revenues are based on the usage incurred in September and billed during October following the close of the fiscal year. Provisions for uncollectible utilities charges are charged to revenues in amounts sufficient to maintain the allowance at a level considered adequate to cover current losses.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Interfund Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of inter-fund loans) or "advances to/from other funds" (i.e., the non-current portion of inter-fund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### Restricted Assets

Certain assets of the general fund, debt service fund, and enterprise funds are required by resolution to be set aside and used for specific purposes; thus, they are not available for general operating purposes. It is the City's policy to use restricted assets before unrestricted assets when both are available to fund specific expenditures.

# **Capital Assets**

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost with the exception of buildings, sidewalks, lighting, and infrastructure. Buildings with an original cost of \$50,000 or more, sidewalks and lighting with an original cost of \$25,000 or more, and infrastructure with an original cost of \$500,000 or more, are reported at historical cost or estimated historical cost. Donated capital assets are recorded at fair market value as of the date of donation. The City has not reported infrastructure acquired prior to October 1, 2003. Additions, improvements, and other capital outlays that significantly extend the useful life of an asset are capitalized. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are expensed as incurred. Interest incurred during the construction phase on loans obtained for long-term construction projects are capitalized into the cost of the asset.

Property, plant, and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

Buildings	20 – 50 years
Water and sewer system	15 – 50 years
Improvements	10 – 20 years
Machinery and equipment	5 – 10 years
Other infrastructure	10 – 50 years

# **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has one item

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

that qualifies for reporting in this category, the deferred outflows related to pension. A deferred outflow related to pension results from pension contributions related to normal and accrued employer liability (net of any refunds or error service payments) subsequent to the measurement date.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category, deferred inflows related to pension and unavailable revenue from occupational license.

# **Compensated Absences**

Vacation pay policies allow an employee to accumulate up to a maximum of 240 hours of unused vacation time, which will be paid to the employee in the event of termination of employment. Sick pay policies allow an employee to accumulate up to a maximum of 800 hours of unused sick leave which will be paid, at 5% per year of service, to the employee in the event of termination of employment.

All leave is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts in the government-wide statements consists of unpaid, accumulated annual leave balances. The estimated current portion of the liability for vested vacation and sick leave benefits attributable to the City's governmental fund is recorded as an expenditure and liability in the General Fund. The non-current portion for governmental funds is maintained separately and represents a reconciling item between the fund and governmental-wide presentations. The amount attributable to the enterprise funds are charged to expense and a corresponding liability in the applicable fund.

# **Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# **Net Position and Fund Equity**

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following net asset categories:

Net Investment in Capital Assets – Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. Any significant unspent proceeds at year-end related to capital assets are reported as restricted funds.

Restricted – Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.

*Unrestricted* – Net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of the City Council.

Fund balances are reported in the fund financial statements in two major categories: nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact.

In addition to the nonspendable fund balance, spendable fund balances are reported based on the following hierarchy of spending constraints:

Restricted – Fund balances that are constrained by external parties, constitutional provisions or enabling legislation. The City's restricted fund balance primarily includes federal, state, and local grant funds that are for a stated purpose per the grant agreements, taxes for road and bridge maintenance and repairs, and cash and investments set aside for debt service.

Committed – Fund balances that contain self-imposed constraints of the government from its highest level of decision making authority. The City's committed fund balances consist of funds for the operation of the cemetery and volunteer fire department.

Assigned – Fund balances that contain self-imposed constraints of the government to be used for a particular purpose. The City's assigned fund balances classified as assigned are for the operations of the City's jail and fire department.

*Unassigned* – Fund balances of the general fund that are not constrained for any particular purpose.

In governmental funds, the City's policy is to first apply expenditures toward restricted fund balance and then to other, less-restrictive classifications—committed and then assigned fund balances before using unassigned fund balances.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The City's reported governmental fund balance at September 30, 2016 is comprised of the following:

	General Fund	Community Redevelopment Agency			Other overnment Funds	Total Governmental Funds		
Nonspendable Long-term loans receivable Restricted	\$ -	\$	61,966	\$	-	\$	61,966	
Capital Improvements	993,955		-		-		993,955	
Debt Service	-		-		70,465		70,465	
Economic development	-		324,663		-		324,663	
Committed:								
Cemetery	57,856		-		-		57,856	
Volunteer Fire Department	-		-		11,520		11,520	
Assigned:								
Recreation	15,293		-		-		15,293	
Unassigned	1,017,149		-		-		1,017,149	
	\$ 2,084,253	\$	386,629	\$	81,985	\$	2,552,867	

# Tax Revenue

The City's ad valorem taxes are assessed by the Washington County Property Appraiser and collected by the Washington County Tax Collector in accordance with Florida Statutes. The City retains the right and duty to set millage rates. Property taxes are not recorded as receivables at September 30 because, though legally assessed as of January 1, they are not due and payable until after the close of the fiscal year ended the following September 30.

The current property tax calendar is as follows:

Lien date:

Levy date:

Due date:

Delinquent date:

January 1, 2015

November 1, 2015

March 31, 2016

April 1, 2016

Discounts of 1% for each month taxes are paid prior to March are granted.

Revenue recognition criteria for property taxes under GASB requires that only property taxes expected to be collected within 60 days of the current period be accrued. Property taxes which are uncollectible as of the end of the fiscal year are generally immaterial in amount and highly susceptible to uncollectibility; therefore, they are not recorded as a receivable at year end.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# **Management Estimates and Assumptions**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could vary from estimates used.

# Impact of Recently Issued Accounting Pronouncements

# **New Accounting Standards Adopted**

In fiscal year 2016, the City adopted four (4) new statements of financial accounting standards issued by the Governmental Accounting Standards Board (GASB) as follows:

- Statement No. 72, Fair Value Measurement and Application
- Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68
- Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments
- Statement No. 79, Certain External Investment Pools and Pool Participants

GASB Statement No. 72, Fair Value Measurement and Application ("GASB 72"), addresses accounting and financial reporting issues related to fair value measurements. GASB 72 was effective for the City beginning with its year ended September 30, 2016. This Statement provides guidance for determining a fair value measurement for financial reporting purposes and the related disclosures. This Statement requires a government to use valuation techniques that are appropriate under the circumstances and for which sufficient data are available to measure fair value. This Statement establishes a hierarchy of inputs to valuation techniques used to measure fair value. This Statement also requires disclosures to be made about fair value measurements, the level of fair value hierarchy, and valuation techniques. There was no impact on the City's financial statements as a result of the implementation of GASB 72.

GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68 ("GASB 73"), extends the approach to accounting and financial reporting established in Statement 68 to all pensions. It establishes requirements for defined contribution pensions that are not within the scope of Statement 68. Requirements of this Statement for pension plans that are within the scopes of Statement No. 67 or Statement 68, were effective for fiscal years beginning after June 15, 2015. Thus, these requirements of GASB 73 will be effective for the City beginning with its year ending September 30, 2016. GASB 73 clarifies the application of certain provisions of Statements 67 and 68 with regard to: (1) Information that is required to be presented as notes, (2) Accounting and financial reporting for separately financed specific liabilities, and (3) Timing of employer recognition of revenue. There was no impact on the City's financial statements as a result of the implementation of GASB 73.

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

GASB Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments ("GASB 76"), supersedes Statement No. 55, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments. GASB 76 was effective for the City beginning with its year ended September 30, 2016. There was no impact on the City's financial statements as a result of the implementation of GASB 76.

GASB Statement No. 79, Certain External Investment Pools and Pool Participants ("GASB 79"), addresses accounting and financial reporting for certain external investment pools and pool participants. It establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. GASB 79 establishes additional note disclosure requirements for qualifying external investment pools that measure all of their investments at amortized costs for financial reporting purposes and for governments that participate in those pools. GASB 79 is effective for fiscal years beginning after June 15, 2015. The City has not completed the process of evaluating the impact of GASB 79 on its financial statements.

# **Accounting Standards Issued But Not Yet Effective**

Other accounting standards that the City is currently reviewing for applicability and potential impact on the financial statements include:

GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans ("GASB 74"), replaces Statements No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, as amended, and No. 57, OPEB (Other Postemployment Benefits) Measurement by Agent Employers and Agent Multiple-Employer Plans. GASB 74 will be effective for fiscal years beginning after June 15, 2016. Included are requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in Statement No. 25, Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans, as amended, Statement 43, and Statement No. 50, Pension Disclosures. GASB 74 also includes requirements to address financial reporting for assets accumulated for purposes of providing defined benefit OPEB through OPEB plans that are not administered through trusts that meet the specified criteria. The City has not completed the process of evaluating the impact of GASB 74 on its financial statements.

GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions ("GASB 75"), replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. GASB 75 will be effective for fiscal years beginning after June 15, 2017. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. In addition, this Statement details the recognition and disclosure requirements for employers with payables to defined benefit OPEB plans that are administered through trusts that meet the specified criteria and for employers whose employees are provided with defined contribution OPEB. The City has not completed the process of evaluating the impact of GASB 75 on its financial statements

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

GASB Statement No. 77, *Tax Abatement Disclosures* ("GASB 77"), requires governments that enter into tax abatement agreements to disclose: (1) Brief descriptive information concerning the agreement; (2) The gross dollar amount of taxes abated during the period; and 3) Commitments made by government, other than to abate taxes, that are part of the tax abatement agreement. GASB 77 will be effective for fiscal years beginning after December 15, 2015. The City has not completed the process of evaluating the impact of GASB 77 on its financial statements.

GASB Statement No. 78, Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans ("GASB 78"), amends the scope and applicability of Statement 68. It excludes pensions provided to employees of state or local governmental employers through a cost-sharing multiple-employer defined benefit pension plan that (1) is not a state or local government pension plan, (2) is used to provide defined benefit pensions both to employees of state or local governmental employers and to employees of employers that are not state or local government employers, and (3) has no predominate state or local government employer. This Statement establishes requirements for recognition and measurement of pension expense, expenditures, and liabilities; note disclosure; and required supplementary information for pensions that have the characteristics described above. GASB 78 will be effective for fiscal years beginning after December 15, 2015. The City has not completed the process of evaluating the impact of GASB 78 on its financial statements.

GASB Statement No. 80, Blending Requirements for Certain Component Units, an amendment of GASB Statement No. 14 ("GASB 80"), amends the blending requirements for the financial statement presentation of component units of all state and local governments. GASB 80 will be effective for fiscal years beginning after June 15, 2016. The City has not completed the process of evaluating the impact of GASB 80 on its financial statements.

GASB Statement No. 81, *Irrevocable Split-Interest Agreements* ("GASB 81"), requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. GASB 81 will be effective for the fiscal years beginning after December 15, 2016. The City has not completed the process of evaluating the impact of GASB 81 on its financial statements.

GASB Statement No. 82, Pension Issues, an amendment of GASB Statements No. 67, No. 68, and No. 73 ("GASB 82"), addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (Plan member) contribution requirements. GASB 82 will be effective for fiscal years beginning after June 15, 2016. The City has not completed the process of evaluating the impact of GASB 82 on its financial statements.

# NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

# **Budgetary Information**

Each year formal budgets are legally adopted and amended as required by the City Council for all governmental funds. Management can approve transfers within government function categories only. Transfers of appropriations or revisions between government function categories require the approval of the council. The level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the government function category level.

The budget for each fund is adopted on the modified accrual basis of accounting consistent with GAAP. Encumbrances outstanding at year-end represent the estimated amounts of expenditures ultimately to be paid on goods on order or unperformed contracts in process at year-end. Because appropriations lapse at year-end, it is the City's policy to close encumbrances at year-end and to reencumber those amounts, as needed, at the beginning of the next budget cycle.

During fiscal year 2016, there were general fund supplemental budget appropriations of \$466,872 or 15.66% of the original budget. The Community Redevelopment Agency had supplemental budget appropriations of \$1,200 or 0.79% of the original budget. The following items represent the major additional appropriations:

#### **General Fund**

Various federal and state grants	\$ 365,334
Various personnel services and operating costs	101,538
Total general fund	\$ 466,872
Community Redevelopment Agency	
Various personnel services and operating costs	\$ 1,200

# NOTE 3 – CASH, CASH EQUIVALENTS, AND INVESTMENTS

Cash and cash equivalents represent cash on hand as well as demand deposits, investments and certificates of deposit with original maturities of three months or less. Investments are comprised of certificates of deposit and U.S. Treasury notes with original maturities greater than three months.

The City's investment policies are designed with the intent of ensuring the City's funds are invested in a manner that complies with Florida Statutes. Pursuant to Florida Statute 218.415 and the City's investment policy, the City may invest surplus funds in:

- The Local Government Surplus Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act, as provided in Section 163.01, Florida Statutes.
- Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

# NOTE 3 – CASH, CASH EQUIVALENTS, AND INVESTMENTS (Continued)

- Savings accounts in state-certified qualified public depositories, as defined in Section 280.02, Florida Statutes.
- Certificates of deposit in state-certified qualified public depositories, as defined in Section 280.02, Florida Statutes.
- Direct obligations of the U.S. Treasury.
- Federal agencies and instrumentalities.

The City maintains its deposits with "Qualified Public Depositories" as defined in chapter 280, Florida Statutes. All Qualified Public Depositories must place with the Treasurer of the State of Florida, securities which have a market value equal to 50% of all public funds on deposit at the end of each month in excess of any applicable deposit insurance. In the event of default by a Qualified Public Depository, the State Treasurer will pay public depositors all losses. Losses in excess of insurance and collateral will be paid through assessments between all Qualified Public Depositories.

# **Custodial Credit Risk - Deposits**

Under Florida Statute 280 and the federal deposit insurance program, all the City's deposits are fully insured or collateralized with collateral held by the State Treasurer.

#### **Investments**

Investments were comprised of certificates of deposits reported at fair value (amortized cost) in the amount of \$214,143 as of September 30, 2016.

# Custodial Credit Risk - Investments

Custodial credit risk is the risk that in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of its investments or collateralized securities that are in the possession of an outside party. The City has investments held by counterparty(s), or by their respective trust departments not in the City's name. Consequently, these investments are exposed to custodial credit risk. The City has no policy on custodial credit risk.

The City also invested funds in the Florida State Board of Administration Local Government Surplus funds Trust Fund (Florida PRIME). The Local Government Surplus Funds Trust fund is a "2a-7 like" pool and, therefore, the City's pool account balance (amortized cost) is used as the fair value for financial reporting consistent with GASB 31. The securities lending cash collateral investments are recorded at fair value, since SEC Rule 2a-7 does not impose the same maturity limitations and other constraints for collateral investments. The fair value of commercial paper is estimated at amortized cost since quoted prices are not available. At September 30, 2016, the fair value and the carrying value of these funds was \$2,111,122. The funds are carried as cash on the balance sheet in the amount of \$1,811,377, and as restricted cash of \$299,745 at September 30, 2016. The local government surplus investment pool is not rated by a nationally recognized statistical rating agency as of September 30, 2016.

# NOTE 3 – CASH, CASH EQUIVALENTS, AND INVESTMENTS (Continued)

The Local Government Surplus Funds Trust Fund is governed by Ch. 19-7 of the Florida Administrative Code, which identifies the Rules of the State Board of Administration. These rules provide guidance and establish the general operating procedures for the administration of the Local Government Surplus Funds Trust Fund. Additionally, the Office of the Auditor General performs the operational audit of the activities and investments of the State Board of Administration. Additional information and investment policies regarding the Local Government Surplus Funds Trust Fund may be obtained from the State Board of Administration at <a href="https://www.sbafla.com/prime">www.sbafla.com/prime</a>.

The Local Government Surplus Funds Trust Fund is not a registrant with the Securities and Exchange Commission (SEC); however, the City has adopted operating procedures consistent with the requirements for a 2a-7 fund.

# **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributable to the quantity of the government's investment in a single issuer. Investments in single issuers that equal or exceed 5% of total investments have a reportable concentration of credit risk. Credit quality risk results from potential default of investments that are not financially sound. The City limited its concentration of credit risk by only investing in government guaranteed notes and FDIC or other insured accounts.

## **Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City has limited its interest rate risk by investing in low risk instruments with a maturity of 60 months or less. At September 30, 2016, the City held the following investments:

			Purchase Date to I	Maturity	
Investment Type	Fair Value		0 – 1 Year	1 – 2 Years	
Certificates of Deposit	\$ 214,143	\$	- \$	214,143	

# Land Held for Resale

City law enforcement seized real estate as part of law enforcement activities in January 2007. The fair value of this real estate is estimated at \$225,237, and it is currently being held for sale by the City.

# **NOTE 4 – RECEIVABLES**

Receivables as of year-end in the aggregate including the applicable allowances for uncollectible accounts are as follows:

# **Governmental Funds**

			community development
	Ger	eral Fund	Agency
Taxes	\$	85,309	\$ -
Franchise fees		27,376	-
Revolving loan receivable		-	74,814
Other		57,825	
	\$	170,510	\$ 74,814

# **Proprietary Funds**

						Non-major
-	Water	Sewer	5	Sanitation	N	Natural Gas
Accounts – utility billings (1)	\$ 72,639	\$ 129,995	\$	78,209	\$	27,493
Allowance for doubtful accounts	(727)	(1,316)		(787)		(280)
Other	967			25		85
	\$ 72,879	\$ 128,679	\$	77,447	\$	27,298

<sup>(1)</sup> Includes unbilled revenue for September usage billed in October and transfers.

## **Due From Other Governments**

The \$401,904 reported in the proprietary fund is due from the State of Florida and deemed collectible.

# **NOTE 5 – INTERFUND BALANCES**

Interfund balances are generally used to meet cash demands necessary to pay operating expenditures. These amounts should be repaid during the next fiscal year. The composition of interfund balances as of September 30, 2016 is shown below:

# Interfund Receivables and Payables

	Payable Fund								
	,	Water	Sewer		Total				
Receivable Fund					_				
General	\$	227,000 \$	139,500	\$	366,500				

# **NOTE 5 – INTERFUND BALANCES (Continued)**

# **Interfund Transfers**

	Transfer In	
	Debt Service	
Transfers Out		
General	\$ 22,439	)

# **NOTE 6 – CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2016 is as follows:

		Beginning Balance		Increases	[	Decreases	Ending Balance		
Governmental Activities Capital assets not being depreciated:									
Land	\$	957,092	\$	-	\$	-	\$	957,092	
Construction in progress		185,086		103,384		244,345		44,125	
Total capital assets not being									
depreciated	\$	1,142,178	\$	103,384	\$	244,345	\$	1,001,217	
Capital assets being depreciated:									
Furniture and equipment	\$	2,175,847	\$	56,622	\$	25,308	\$	2,207,161	
Improvements other than buildings		1,896,925		244,345		_		2,141,270	
Buildings		4,593,674		13,875		-		4,607,549	
Total capital assets being depreciated		8,666,446		314,842		25,308		8,955,980	
		0,000,110		31 1,0 12		23,300		0,555,555	
Less accumulated depreciation for: Furniture and equipment		2,038,982		68,421		25,308		2,082,095	
Improvements other than		2,030,302		00,421		23,300		2,002,033	
buildings		742,619		82,546		-		825,165	
Buildings		1,955,714		130,286		-		2,086,000	
Total accumulated depreciation		4,737,315		281,253		25,308		4,993,260	
Total capital assets being									
depreciated, net	\$	3,929,131	\$	33,589	\$	-	\$	3,962,720	
Business-Type Activities Capital assets not being depreciated:									
Land	\$	612,748	\$	90,150	\$	_	\$	702,898	
Construction in progress	7	151,201	7	300,038	7	-	7	451,240	
Total capital assets not being									
depreciated	\$	763,949	\$	390,188	\$		\$	1,154,138	

# **NOTE 6 – CAPITAL ASSETS (Continued)**

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets being depreciated:				
Building and plant	\$ 47,406,070	\$ 38,546	\$ -	\$ 47,444,616
Equipment and vehicles	2,312,897	115,933	-	2,428,830
Total capital assets being				
depreciated	49,718,967	154,479	_	49,873,446
depredated	+3,710,307	134,473		+3,073,++0
Less accumulated depreciation for:				
Building and plant	11,100,882	1,128,646	-	12,229,528
Equipment and vehicles	1,645,302	135,449	-	1,780,751
Total accumulated depreciation	12,746,184	1,264,095	-	14,010,279
Total capital assets, being			,	
depreciated, net	\$ 36,972,783	\$ (1,109,616)	Ş -	\$ 35,863,167
Depreciation expense was charged to f  Governmental Activities:	unctions/progra	ms of the prima	ry government a	as follows
General government				\$ 113,539
Culture and recreation				38,023
Public safety				37,008
Street				66,638
Sanitation				26,045
Samtation				20,043
Total				\$ 281,253
Business-Type Activities:				
Water and sewer				\$ 131,561
Sewer				1,090,492
Sanitation				21,024
Natural Gas				21,018
Total				\$ 1,264,095

# **NOTE 7 – LONG-TERM DEBT**

Long-term debt activity for the year ended September 30, 2016 was as follows:

	E	Beginning						Ending	Du	e Within	
		Balance	Inc	Increases		Decreases		Balance		One Year	
Governmental Activities:											
Revenue bonds	\$	792,232	\$	-	\$	16,720	\$	775,512	\$	17,182	
Notes and leases		7,589		-		7,589		-		-	
Compensated											
<u>absences</u>		487,401		44,080		77,385		454,096		90,819	
Total	\$	1,287,222	\$	44,080	\$	101,694	\$	1,229,608	\$	108,001	
Business-Type Activities:											
Revenue bonds	\$	2,252,600	\$	-	\$	98,300	\$	2,154,300	\$	102,700	
Notes and leases		596,409		92,826		74,365		614,870		77,492	
Compensated											
absences		213,715		57,004		40,782		229,937		40,782	
Total	\$	3,062,724	\$	149,830	\$	213,447	\$	2,999,107	\$	220,974	

Debt service requirements on long-term debt at September 30, 2016 are as follows:

# **Governmental Activities**

Fiscal Year Ending		Revenue	e Bo	nds	Notes and Leases			
September 30,	Pr	incipal	ı	nterest	Principal		Interest	
2017	\$	17,182	\$	36,780	\$	- \$	-	
2018		18,665		35,966		-	-	
2019		19,172		35,080		-	-	
2020		19,703		34,212		-	-	
2021		21,258		33,237		-	-	
2022-2026		121,601		150,190		-	-	
2027-2031		153,037		118,448		-	-	
2032-2036		186,289		79,111		-	-	
2037-2041		198,605		31,007		-	-	
2042-2046		20,000		947		-	-	
Total	\$	775,512	\$	554,978	\$	- \$	_	

# **NOTE 7 – LONG-TERM DEBT (Continued)**

# **Business-Type Activities**

Fiscal Year Ending	Revenue Bonds		Notes and		d Leases		
September 30,	F	Principal	ı	nterest	Principal		Interest
2017	\$	102,700	\$	103,091	\$ 77,492	\$	7,067
2018		107,000		98,082	53,792		5,751
2019		112,600		92,837	38,714		5,004
2020		117,100		87,377	17,805		4,196
2021		123,600		81,646	18,139		4,029
2022-2026		631,100		311,808	95,937		17,525
2027-2031		438,100		184,638	105,294		12,847
2032-2036		366,200		79,001	115,562		7,712
2037-2041		131,200		16,131	92,135		2,138
2042-2045		24,700		2,822	-		_
Total	\$	2,154,300	\$	1,057,433	\$ 614,870	\$	66,269

# Notes Payable

Notes and leases payable at September 30, 2016 are comprised of the following:

	ness-Type tivities
Capital City Bank – A note payable in annual installments of \$33,812 including interest at 1.94%. The note matures on January 4, 2018 and is secured by equipment.	\$ 67,253
<b>Capital City Bank</b> – A note payable in annual installments of \$24,740 including interest at 2.60%. The note matures on September 1, 2017 and is secured by equipment.	24,103
<b>One South Bank</b> - A note payable in annual installments of \$9,567 including interest at 2.58%. The note matures on March 5, 2019 and is secured by a vehicle.	27,174
Florida Department of Environmental Protection – A note payable under a Clean Water State Revolving Fund (SRF) Loan Agreement awarded January 2006 to fund sewer system upgrades. The loan is payable in semi-annual principal and interest installments of \$13,099 through 2040. Interest accrues at rates ranging from 1.81% to 1.87% based on the dates of the various loan awards which comprise the total loan.	496,340
the various loan awards which comprise the total loan.	 
	\$ 614,870

# **NOTE 7 – LONG-TERM DEBT (Continued)**

# **Bonds Payable**

Bonds payable at September 30, 2016 are comprised of the following:

		ernmental ctivities
City of Chipley Public Improvement Revenue Bonds – 2002A Series, authorized and issued \$546,000, interest at 4.75%, principal and interest payable annually on September 1, collateralized by pledge of solid waste disposal system revenues. Bonds are held by the U.S. Department of Agriculture, Rural Development.	\$	438,512
City of Chipley Public Improvement Revenue Bonds – 2003 Series, authorized and issued \$400,000, interest at 4.675%, principal and interest payable annually on September 1, collateralized by pledge of solid waste disposal system net revenues and revenues from an interlocal agreement with Washington County, Florida. The interlocal agreement specifies that Washington County will share equally with the City the full repayment of the bonds and will pay to the City, in equal installments, a sum equal to one-half of the annual bond payment. Bonds are held by		
the U.S. Department of Agriculture, Rural Development.		337,000
Total	\$	775,512
	Busi	_
		ness-Type ctivities
Water and Sewer Revenue Bonds – 1986 Series, authorized and issued \$1,379,200, interest at 5.00%, principal and interest payable annually on September 1, collateralized by net revenues of the system. Bonds are held by the U.S. Department of Agriculture, Rural Development.		
\$1,379,200, interest at 5.00%, principal and interest payable annually on September 1, collateralized by net revenues of the system. Bonds are	A	ctivities
\$1,379,200, interest at 5.00%, principal and interest payable annually on September 1, collateralized by net revenues of the system. Bonds are held by the U.S. Department of Agriculture, Rural Development.  Water and Sewer Revenue Bonds – 1994 Series A, authorized and issued \$851,000, interest at 5.00%, principal and interest payable annually on September 1, collateralized by net revenues of the system. Bonds are	A	571,200

# NOTE 7 – LONG-TERM DEBT (Continued)

Water and Sewer Revenue Bonds – 1999 Series, authorized and issued \$1,068,600, interest at 4.50%, principal and interest payable annually on September 1, collateralized by net revenues of the system. Bonds are held by the U.S. Department of Agriculture, Rural Development.

806,600

Water and Sewer Revenue Bonds – 2006 Series, authorized and issued \$128,900, interest at 4.375%, principal and interest payable annually on September 1, collateralized by net revenues of the system. Bonds are held by the U.S. Department of Agriculture, Rural Development.

111,900

Total \$ 2,154,300

# **Pledged Revenues**

The City has pledged future water and sewer system net revenues to repay \$2,929,812 in revenue bonds issued in 1986, 1994, 1998, 2001, 2003, and 2006. Proceeds from the bonds were used for capital improvements and rehabilitation or expansion of the City's water and sewer systems. Principal and interest on the bonds are payable through 2045, solely from the water and sewer system net revenues and an interlocal agreement with Washington County in which the City agreed to pay half of the debt service related to the portion of the debt which financed the construction of a library. Annual principal and interest on the bonds are expected to require approximately 98 percent of such net revenues. Principal and interest paid for the current year and total customer net revenues were \$260,043 and \$264,993, respectively.

#### **NOTE 8 – EMPLOYEE RETIREMENT**

#### Florida Retirement System Pension Plan

Substantially all full-time City employees are participants in the Florida Retirement System (the "System"), a defined benefit, cost sharing, multiple employer public retirement system, which is controlled by the State Legislature and administered by the State of Florida, Department of Administration, Division of Retirement. The plan covers full time employees of various governmental units within the State of Florida.

The System's funding policy provides for monthly employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are adequate to accumulate sufficient assets to pay benefits when due (see rates below). Level percentages of payroll employer contribution rates established by state law are determined using the entry-age actuarial funding method.

The System provides for those employees hired prior to July 1, 2011 for vesting of benefits after six years of creditable service. Normal retirement benefits are available to employees who retire at or after age 62 with six or more years of service. Early retirement is available after six years of service

# NOTE 8 – EMPLOYEE RETIREMENT (Continued)

with a 5% reduction of benefits for each year prior to the normal retirement age. For those employees hired on or after July 1, 2011, the System provides for vesting of benefits after eight years of creditable service. Normal retirement benefits are available to employees who retire at or after age 65 with eight or more years of service. Early retirement is available after eight years of service with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement benefits are based upon age, average compensation, and years-of-service credit where average compensation is computed as the average of an individual's five highest years of earnings.

Participating employer contributions are based upon state-wide rates established by the State of Florida. These rates are applied to employee salaries as follows: regular employees-7.52% DROP Program-12.99%, special risk employees-22.57%, senior management-21.77% and elected officials-42.47%. The rate applied to employee salaries for employee contributions was 3.00% for all classifications with the exception of DROP program participants who do not make contributions.

The City's contributions to the plan for the years ended September 30, 2016, 2015, and 2014 were \$250,758, \$236,343, and \$220,620 respectively, and equal to the actuarially determined contributions for each year. These contributions were paid by their due date. Total payroll for the City employees covered by the System was \$1,798,143 the year ended September 30, 2016. The City's total payroll was \$1,898,839 for the same period.

The City has no responsibility to the System other than to make the periodic payments required by State Statutes. The Florida Division of Retirement issues a publicly available financial report that includes financial statements and required supplementary information for the System. The report may be obtained by writing Florida Division of Retirement, P O Box 9000, Tallahassee, FL 32315-9000.

Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions. At September 30, 2016, the City reported a liability of \$2,234,242 for its proportionate share of the collective net pension liability for the Florida Retirement System Pension Plan ("Pension Plan"). The net pension liability was measured as of June 30, 2016 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016. The City's proportion of the collective net pension liability was based on the employers' shares of contributions to the Pension Plan relative to the total employer contributions of all participating employers. At June 30, 2016, the System's proportion of the Pension Plan was 0.008848%, which was an increase of 0.000246% from its proportion measured as of June 30, 2015.

For the year ended September 30, 2016, the City recognized pension expense of \$137,542 for the Pension Plan. At September 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to the Pension Plan from the following sources:

# NOTE 8 – EMPLOYEE RETIREMENT (Continued)

	Οι	Deferred utflows of esources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$	171,071	\$	20,802	
Changes of assumptions		135,165		-	
Net difference between projected and actual earnings on					
pension plan investments		1,027,834		450,310	
Changes in proportion and differences between employer					
contributions and proportionate share of contributions		88,659		-	
Employer contributions subsequent to the measurement date		59,760		<u> </u>	
Total	\$	1,482,489	\$	471,112	

\$59,760 reported as deferred outflows of resources related to the Pension Plan resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2017. Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Year Ended September 30,	Deferred Outflows of Resources	Deferred Inflows of Resources	Pension Expense, Net
2017	\$ ,	\$ 116,430	•
2018	330,088	116,430	•
2019 2020	330,088 330,088	116,430 116,430	•
2021	73,129	3,852	•
<u>Thereafter</u>	29,248	1,540	27,708
<u>Total</u>	\$ 1,422,729	\$ 471,112	\$ 951,617

Actuarial assumptions. The total pension liability for the Pension Plan was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%
Investment rate of return*	7.60%
Projected salary increases	3.25%

<sup>\*</sup> Net of pension plan investment expense

The actuarial assumptions used in the actuarial valuation as of June 30, 2016 for the Pension Plan were based on the results of an investigation of the economic and demographic experience for the Florida Retirement System ("FRS") based upon participant data as of June 30, 2013.

# **NOTE 8 – EMPLOYEE RETIREMENT (Continued)**

Mortality rates were based on the Generational RP-2000 Mortality Table with Projected Scale BB.

The long-term expected rate of return for the Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

		Annual	Compound Annual	
	Target	Arithmetic	(Geometric)	Standard
Asset Class	Allocation (1)	Return*	Return	Deviation
Cash	1%	3.0%	3.0%	1.7%
Fixed Income	18%	4.7%	4.6%	4.6%
Global equity	53%	8.1%	6.8%	17.2%
Real estate (property)	10%	6.4%	5.8%	12.0%
Private equity	6%	11.5%	7.8%	30.0%
Strategic Investments	12%	6.1%	5.6%	11.1%
Total	100%			

Note: (1) As outlined in the Pension Plan's investment policy

*Discount rate*. The discount rate used to measure the total pension liability for the Pension Plan was 7.60%. The Plan's fiduciary net position was projected to be available to make all future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate. The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.60% for the Pension Plan, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.60%) or 1-percentage point higher (8.60%) than the current rate:

	1% Decrease (6.60%)	Current Discount Rate (7.60%)	1% Increase (8.60%)
City's proportionate share of collective net pension liability	\$ 4,113,392	\$ 2,234,242	\$ 670,099

<sup>\*</sup> Includes assumed rate of inflation of 2.60%

# NOTE 8 – EMPLOYEE RETIREMENT (Continued)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued FRS Comprehensive Annual Financial Report for the fiscal year ended June 30, 2016. The supporting actuarial information is included in the GASB Statement No. 68 Report for the FRS prepared as of June 30, 2016. The auditor's report dated January 13, 2017 on the total pension liability, total deferred outflows of resources, total deferred inflows of resources, total pension expense for the sum of all participating entities as of June 30, 2016 along with supporting schedules is also available. The additional financial and actuarial information is available from http://www.dms.myflorida.com/workforce operations/retirement/publications.

# **Health Insurance Subsidy Program**

Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy Program ("HIS"), a cost-sharing multiple-employer defined benefit pension plan to assist retired members of any State-administered retirement system in paying the costs of health insurance. Contributions to the HIS plan are included in contributions to the Pension Plan noted above. The Pension Plan contributes 1.66% of each covered employee's salary to the HIS Plan. The remainder is contributed to the Pension Plan, with the exception for 0.04% that is contributed to administrative expenses.

Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions. At September 30, 2016, the City reported a liability of \$674,775 for its proportionate share of the collective net pension liability. For the Health Insurance Subsidy program ("HIS Plan"), the net pension liability was measured as of June 30, 2016 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2016. The City's proportion of the collective net pension liability was based on the employers' shares of contributions to the HIS Plan relative to the total employer contributions of all participating employers. At June 30, 2016, the System's proportion of the HIS Plan was 0.005790%, which was a decrease of 0.000075% from its proportion measured as of June 30, 2015.

For the year ended September 30, 2016, the City recognized pension expense of \$25,606 for the HIS Plan. At September 30, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to the HIS Plan from the following sources:

	С	Deferred outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$	_	\$ 1,537
Changes of assumptions		105,889	-
Net difference between projected and actual earnings			
on pension plan investments		341	-
Changes in proportion and differences between employer			
contributions and proportionate share of contributions		11,319	12,823
Employer contributions subsequent to the measurement			
date		7,924	<del>-</del>
<u>Total</u>	\$	125,473	\$ 14,360

# NOTE 8 – EMPLOYEE RETIREMENT (Continued)

\$7,924 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2017. Amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in the pension's expense as follows:

Year Ended	_	Deferred Outflows of Resources		Deferred Inflows of Resources		Pension Expense Net
September 30,		Resources		Resources		ivet
2016	\$	18,990	\$	2,316	\$	16,674
2017		18,990		2,316		16,674
2018		18,990		2,316		16,674
2019		18,990		2,316		16,674
2020		18,906		2,316		16,590
<u>Thereafter</u>		22,683		2,780		19,903
Total	\$	117,549	\$	14,360	\$	103,189

The total pension liability for the HIS Plan was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60%
Investment rate of return*	2.85%
Projected salary increases	3.25%

<sup>\*</sup> Net of pension plan investment expense

The actuarial assumptions used in the actuarial valuation as of June 30, 2016 for the HIS Plan were based on the results of an investigation of the economic and demographic experience for the Florida Retirement System ("FRS") based upon participant data as of June 30, 2013.

Mortality rates were based on the Generational RP-2000 Mortality Table with Projected Scale BB.

The long-term expected rate of return for the HIS Plan investments was based on the Bond Buyer General Obligation 20-Bond Municipal Bond Index.

Discount rate. The discount rate used to measure the total pension liability for the HIS Plan was 2.85%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion rate is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

# NOTE 8 – EMPLOYEE RETIREMENT (Continued)

Sensitivity of the City's proportionate share of the net pension liability to changes in the discount rate. The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 2.85% for the HIS Plan as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (1.85%) or 1-percentage point higher (3.85%) than the current rate:

	1% Decrease (1.85%)		Current Discount Rate (2.85%)		1% Increase (3.85%)	
City's proportionate share of collective net pension liability	\$ 774,120	\$	674,775	\$	592,323	

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in the separately issued FRS Comprehensive Annual Financial Report for the fiscal year ended June 30, 2016. The supporting actuarial information is included in the GASB Statement No. 68 Report for the FRS prepared as of June 30, 2016. The auditors' report dated April 8, 2016 on the total pension liability, total deferred outflows of resources, total deferred inflows of resources, total pension expense for the sum of all participating entities as of June 30, 2016 along with supporting schedules is also available. The additional financial and actuarial information is available from http://www.dms.myflorida.com/workforce\_operations/retirement/publications.

# NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

**Plan Description** - The City has previously established and maintains an employee group medical insurance plan that it makes available to eligible retirees in accordance with Section 112.081 of the Florida Statutes and City ordinance. The medical plan is a single-employer, experience rate insurance plan that provides medical benefits to eligible retirees and their eligible dependents. The post-retirement benefit portion of this benefit plan refers to the medical benefits applicable to current and future retirees and their eligible dependents used for the purpose of this valuation. The retired employees reimburse the City for the actual premium cost, including the portion that previously would have been paid by the City during employment. Expenses for postretirement health care benefits are recognized as paid and there is no advance funding on the part of the City.

GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pension Plans, requires specific accruals and disclosures for all governmental employers who provide other postemployment benefits for which the employer pays all or a part of the cost of the benefits, such as the postretirement health care plan discussed above. GASB Statement No. 45 improves financial reporting and disclosure by matching the cost of postemployment benefits with the periods when the related services are received by the employer, by providing information about accrued liabilities for promised benefits related to past services and the extent those liabilities have been funded and by providing valuable information about demands on future employer cash flows.

# NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (Continued)

As of the valuation date, the total number of participating eligible retirees and dependents used for the medical plan was 1. The City currently determines the eligibility, benefit provisions and changes to those provisions applicable to retirees in accordance with applicable City ordinances, federal and state laws.

# Actuarial Valuation as of September 30, 2016

# Summary of Employer Census DataNumber of active members40Number of retired members-0-Number of spouses receiving benefits-0-

**Funded Status and Funding Progress** - As of September 30, 2016, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$96,172, and the actuarial value of present assets was \$ -0-, resulting in an unfunded actuarial accrued liability of \$96,172. The covered payroll (annual payroll of active participating employees) was \$1,525,765 and the ratio of the unfunded actuarial accrued liability to the covered payroll was 6.30%.

Annual OPEB Cost and Net OPEB Obligation - The City's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45, Accounting and Financial Reporting by Employers of Postemployment Benefits Other Than Pensions. The ARC, which represents a level of funding that is paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation for postemployment health care benefits.

Fiscal Year Ending September 30, 2016	Amount
	44427
Annual required contribution	\$ 14,137
Annual OPEB cost	13,908
Contribution toward the OPEB cost in fiscal year 2014	<u>-</u>
Increase in Net OPEB obligation	13,908
Net OPEB obligation, beginning of year	13,927
Net OPEB obligation, end of year	\$ 27,835

<u>Actuarial Method and Assumptions</u> Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members.

# NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (Continued)

The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The City's OPEB actuarial valuation using information as of September 30, 2014 employed the projected unit cost method to estimate the unfunded actuarial accrued liability as of September 30, 2016 and to estimate the City's 2016 annual required contribution. Although the OPEB liability is currently unfunded, the actuarial assumption included a 4.5% discount rate. The actuarial assumptions also included a health care cost trend level 5.00% for medical. The economic rates are based on an assumed long-term medical inflation rate of 5.00% per annum. The amortization period used to determine amortization costs for the initial unfunded actuarial accrued liability is a level period for 30 years on an open basis.

#### **NOTE 10 – RESTRICTED NET POSITION**

Restricted net position is comprised of the following at September 30, 2016:

	Gov	Governmental		<b>Business-Type</b>		
Restricted to capital improvements	\$	993,949	\$	147,827		
Restricted to debt service		70,465		221,383		
Restricted to economic development		393,229		_		
	\$	1,457,643	\$	369,210		

#### **NOTE 11 – SUPPLEMENTAL CASH FLOW INFORMATION**

Interest expense incurred for business-type activities for the year ended September 30, 2016 was \$120,214, all of which was charged to non-operating expenses. Cash paid for interest was \$119,721 and there was no interest capitalized for the year ended September 30, 2016.

# **NOTE 12 – MAJOR SUPPLIER**

All natural gas sold by the natural gas fund is purchased from a single supplier, Florida Gas Utility. Purchases totaled \$141,367. Florida Gas Utility is currently the City's sole supplier of natural gas.

# **NOTE 13 – COMMITMENTS AND CONTINGENCIES**

**Litigation** - The City is involved in several litigations and claims arising in the ordinary course of operations. In the opinion of management, the range of potential recoveries or liabilities would not materially affect the financial position of the City at September 30, 2016. Accordingly, no accruals for loss contingency have been made in the accompanying financial statements.

# NOTE 13 – COMMITMENTS AND CONTINGENCIES (Continued)

**Grants** – Grant funds received and disbursed by the City are for specific purposes and are subject to review by grantor agencies. Such reviews may result in requests for reimbursements due to disallowed expenditures. Based upon experience, the City does not believe that such disallowance, if any, would have a material effect on the financial position of the City. As of September 30, 2016, there were no questioned or disallowed costs as a result of reviews by grantor agencies in process or completed.

**Construction Commitments** –The City had open contract commitments for improvements as of September 30, 2016 as follows:

Contract amounts	\$ 6,177,262
Amount expended through September 30, 2016	541,538
Remaining commitment on contracts	\$ 5,635,724

## **NOTE 14 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, worker's compensation claims, errors and omissions, and natural disasters for which the City carries commercial insurance. The City purchases commercial insurance for the risks of losses to which it is exposed. Policy limits and deductibles are reviewed annually by management and established at amounts to provide reasonable protection from significant financial loss. Settlements have not exceeded insurance coverage for any of the prior three fiscal years.

## **NOTE 15 – SUBSEQUENT EVENTS**

Subsequent events have been evaluated through the date the financial statements were available for issuance, and there are none to disclose.

City of Chipley
Required Supplementary Information
Post-Employment Benefits Plan Schedule of Funding Progress
And Schedule of Employer Contributions
September 30, 2016

# **Schedule of Funding Progress**

Actuarial Valuation Date	Val As	Actuarial Value of Assets (a)		ctuarial ccrued abaility (AAL)	Unfunded Actuarial Liabilities (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
9/30/2014	\$	-	\$	62,977	\$ 62,977	0.00%	\$ 1,408,096	4.47%
9/30/2015	\$	-	\$	83,504	\$ 83,504	0.00%	\$ 1,467,082	5.69%
9/30/2016	\$	-	\$	96,172	\$ 96,172	0.00%	\$ 1,525,765	6.30%

**Schedule of Employer Contributions** 

			Anı	nual OPEB	Percentage			
Fiscal	Em	Employer Required		Employer		Employer		of ARC
Year Ended	Contril	ontributions (1) Contribution (ARC) Co			Contributed			
9/30/2014	\$	8,722	\$	11,894	73.33%			
9/30/2015		1,651		12,407	13.31%			
9/30/2016		-		13,909	0.00%			

<sup>(1)</sup> Employer contributions shown are estimates of the net subsidy paid by the employer.

# City of Chipley Required Supplementary Information Schedule of the Employer's Proportionate Share of the Net Pension Liability Florida Retirement System Pension Plan September 30, 2016

As of June 30,	<b>2016</b> (1)		<b>2015</b> (1)
Employards proportion of the not pension liability		0.0000400/	0.0096039/
Employer's proportion of the net pension liability		0.008848%	0.008602%
Employer's proportionate share of the net pension liability	\$	2,234,242 \$	1,111,018
Employer's covered-employee payroll*	\$	1,783,369 \$	1,781,214
Employer's proportionate share of the net pension liability			
as a percentage of its covered-employee payroll		125.28%	62.37%
Plan fiduciary net position as a percentage of the			
total pension liability		84.88%	92.00%

<sup>(1)</sup> Information is not available for years prior to 2015. This schedule is intended to show information for 10 years and additional years will be presented as it becomes available.

<sup>\*</sup>Employer's covered-employee payroll during measurement period is the total payroll paid to covered employees (not just pensionable payroll). For each fiscal year, the measurement period is the twelve month period beginning the previous July 1.

# City of Chipley Required Supplementary Information Schedule of Employer Contributions Florida Retirement System Pension Plan September 30, 2016

For the year ended September 30,	2016(1)		<b>2015</b> (1)	
Contractually required contribution**	\$ 220,909	\$	205,049	
Contributions in relation to the actuarially determined contribution	220,909		205,049	
Contribution deficiency (excess)	\$ -	\$		
Employer's covered-employee payroll*	\$ 1,798,143	\$	1,885,154	
Contributions as a percentage of covered-employee payroll	12.29%		10.88%	

<sup>(1)</sup> Information is not available for years prior to 2015. This schedule is intended to show information for 10 years and additional years will be presented as it becomes available.

<sup>\*</sup>Employer's covered-employee payroll during the fiscal year is the total paid to covered employees (not just pensionable payroll).

<sup>\*\*</sup>The amount contractually required contributions is equal to the amount that would be recognized as additions from the employer's contributions in the pension plan's schedule of changes in fiduciary net position during the period that coincides with the employer's fiscal

# City of Chipley Required Supplementary Information Schedule of Employer's Proportionate Share of the Net Pension Liability Health Insurance Subsidy Program September 30, 2016

As of June 30,	<b>2016</b> (1)	2015(1)		
Employer's proportion of the net pension liability	0.005790%		0.005865%	
Employer's proportionate share of the net pension liability	\$ 674,775	\$	598,119	
Employer's covered-employee payroll*	\$ 1,783,369	\$	1,781,214	
Employer's proportionate share of the net pension liability				
as a percentage of its covered-employee payroll	37.84%		33.58%	
Plan fiduciary net position as a percentage of the				
total pension liability	0.97%		0.50%	

(1) Information is not available for years prior to 2015. This schedule is intended to show information for 10 years and additional years will be presented as it becomes available.

<sup>\*</sup>Employer's covered-employee payroll during measurement period is the total payroll paid to covered employees (not just pensionable payroll). For the fiscal year, the measurement period is the twelve month period beginning July 1 of the previous fiscal year.

# City of Chipley Required Supplementary Information Schedule of Employer Contributions Health Insurance Subsidy Program September 30, 2016

For the year ended September 30,	2016(1)		<b>2015</b> (1)	
Contractually required contribution**	\$	29,849	\$	31,294
Contributions in relation to the actuarially determined contribution		29,849		31,294
Contribution deficiency (excess)	\$	-	\$	-
Employer's covered-employee payroll*	\$	1,798,143	\$	1,885,154
Contributions as a percentage of covered-employee payroll		1.66%		1.66%

<sup>(1)</sup> Information is not available for years prior to 2015. This schedule is intended to show information for 10 years and additional years will be presented as it becomes available.

<sup>\*</sup>Employer's covered-employee payroll during the fiscal year is the total paid to covered employees (not just pensionable payroll).

<sup>\*\*</sup>The amount contractually required contributions is equal to the amount that would be recognized as additions from the employer's contributions in the pension plan's schedule of changes in fiduciary net position during the period that coincides with the employer's fiscal year.



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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Chipley, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the City of Chipley, Florida (the "City"), which comprise the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 26, 2017.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CARR, RIGGS & INGRAM, L.L.C.

Cau, Rigge & Ingram, L.L.C.

Certified Public Accountants Enterprise, Alabama

June 26, 2017



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INDEPENDENT ACCOUNTANT'S REPORT ON AN EXAMINATION CONDUCTED IN ACCORDANCE WITH AICPA PROFESSIONAL STANDARDS, SECTION 601, REGARDING COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL AND SECTION 218.415, FLORIDA STATUTES

Honorable Mayor and Members of the City Council City of Chipley, Florida

We have examined the compliance of the City of Chipley, Florida (the "City") with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2016. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2016.

This report is intended solely for the information and use of management and the State of Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

CARR, RIGGS & INGRAM, L.L.C.

Caux Rigge & Ingram, L.L.C.

Certified Public Accountants Enterprise, Alabama

June 26, 2017



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#### **MANAGEMENT LETTER**

Honorable Mayor and Members of the City Council City of Chipley, Florida

# **Report on the Financial Statements**

We have audited the financial statements of the City of Chipley, Florida (the "City") as of and for the fiscal year ended September 30, 2016, and have issued our report thereon dated June 26, 2017.

# **Auditors' Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Auditor General.

# **Other Reports and Schedule**

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an Examination Conducted In Accordance With AICPA Professional Standards, Section 601, Regarding Compliance Requirements In Accordance With Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated June 26, 2017, should be considered in conjunction with this management letter.

## **Prior Audit Findings**

Section 10.554(1)(i)1, Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

#### **Financial Condition**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

# **Annual Financial Report**

Section 10.554(1)(i)5.b. and 10.556(7), Rules of the Auditor General, require that we apply appropriate procedures and report the results of our determination as to whether the annual financial report for the City for the fiscal year ended September 30, 2016, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2016. In connection with our audit, we determined that these two reports were in agreement.

## **Other Matters**

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

# **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

CARR, RIGGS & INGRAM, L.L.C.

Can, Rigge & Ingram, L.L.C.

Certified Public Accountants Enterprise, Alabama

June 26, 2017